

## Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----127426 010927Z /16

O P 010810Z JUL 78

FM AMEMBASSY DAR ES SALAAM

TO SECSTATE WASHDC IMMEDIATE 9099

INFO AMEMBASSY ADDIS ABABA PRIORITY

AMEMBASSY KHARTOUM PRIORITY

AMEMBASSY CAIRO PRIORITY

AMEMBASSY MOSCOW PRIORITY

AMEMBASSY DAMASCUS

AMEMBASSY FREETOWN

AMEMBASSY JIDDA

AMEMBASSY KUWAIT

AMEMBASSY LAGOS

AMEMBASSY LIBREVILLE

AMEMBASSY SANA

USINT BAGHDAD

S E C R E T DAR ES SALAAM 2821

EXDIS

E.O. 11652: GDS

TAGS: PSNS, PEPR, ET, SU, TZ

SUBJECT: NYERERE TO PROMOTE ETHIO-SUDANESE ACCORD ON ERITREA

AT OAU SUMMIT

SUMMARY: PRESIDENT NYERERE IS GOING TO THE OAU MEETING IN KHARTOUM FOR THE SPECIFIC PURPOSE OF PROMOTING A SETTLEMENT OF DIFFICULTIES BETWEEN ETHIOPIA AND SUDAN BY GETTING AGREEMENT ON ERITREA. HE WOULD APPRECIATE: A) THE US' "CHECKING OUT" HIS JUDGMENT OF SOVIET POLICY ON THE SUBJECT, AND B) ITS ENCOURAGING ARAB STATES FRIENDLY TO THE ERITREANS TO SUPPORT HIS APPROACH TO A SOLUTION. END SUMMARY

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1. NYERERE CALLED ME TO HIS MSASANI HOUSE EVENING OF JUNE 30 JUST AFTER MY RETURN FROM VISIT TO UNHCR BURUNDIAN REFUGEE SETTLEMENT IN WESTERN TANZANIA. FONMIN MKAPA WAS ONLY OTHER PRESENT. NYERERE SAID THAT HE HAD CONCLUDED LITTLE MORE COULD BE DONE AT THIS POINT TO SETTLE SOMALIA-ETHIOPIA QUARREL, BUT HE BELIEVED POSSIBILITIES WERE ENCOURAGING FOR AGREEMENT BETWEEN THE SUDAN AND ETHIOPIA. QUESTION OF ERITREA WAS THE

KEY. NYERERE HAD NOT INTENDED TO GO TO KHARTOUM OAU MEETING, BUT HE WAS NOW GOING FOR THIS SPECIFIC PURPOSE.

2. NYERERE WENT OVER COURSE OF SUDAN-ETHIOPIA DIFFICULTIES AND AFRICAN EFFORTS TO SOLVE THEM IN SOME DETAIL. HE REFERRED FREQUENTLY TO DIALOGUE HE HAS HAD THROUGH LETTERS AND EMISSARIES WITH SUDAN PRESIDENT NIMEIRI AND SAID THAT NIMERIRI'S ORIGINAL POSITION THAT ERITREA (UNLIKE SHABA) WAS SPECIAL CASE FOR SECESSION HAD RECENTLY CHANGED. NIMEIRI NOW AGREED THAT APPROACH TO ERITREA BY ADDIS ABABA SHOULD BE THE SAME AS K-4597'S APPROACH TO THE SOUTHERN SUDAN, I.E., NO SESSION BUT SOME SEPARATE IDENTITY, THIS TO BE ACHIEVED THROUGH POLITICAL NEGOTIATIONS.

3. NYERERE LISTED NUMBER OF DEVELOPMENTS WHICH HE THOUGHT HELPFUL TOWARD THIS END. THE TWO ERITREAN LEADERS HAVE JUST GONE TO MOSCOW CALLING FOR TALKS. RECENT ETHIOPIAN ENVOYS TO NYERERE CLAIMED THAT ADDIS HAD CEASED MEDIA PROPAGANDA AGAINST SUDAN, BUT KHARTOUM HAD NOT RECIPROCATED. NYERERE THOUGHT HE HAD NOW PERSUADED KHARTOUM TO DO SO AS UNILATERAL ACT IN PREPARTION FOR OAU SUMMIT. HE HAD TOLD ETHIOPIANS OF NIMEIRI'S NEW ATTITUDE ON ERITREA AND THEY HAD SEEMED PLEASED. FIGHTING IN ERITREA WAS FOR THE MOMENT AT LEAST MORE OR LESS DEADLOCKED-- A GOOD TIME FOR TALKS AS FAR AS BOTH SIDES WERE CONCERNED.

4. NYERERE SAID HE TOLD US SOME TIME AGO THAT HE BELIEVED  
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CUBANS DREW DISTINCTION BETWEEN OGADEN AND ERITREA. MENGISTU'S VISIT TO HAVANA CONFIRMED THIS. NYERERE RECENTLY PRESSED SOVIET EMBASSY HERE HARD SPECIFICALLY ON USSR'S POSITION ON THIS QUESTION. HE HAD BEEN ASSURED VERY STRONGLY THAT USSR MAKES SAME DISTINCTION AND WOULD SUPPORT POLITICAL DISCUSSIONS AIMED AT NON-SECESSIONARY SEPARATE IDENTITY FOR ERITREA. IF SUDAN NOW ACCEPTED THIS ALSO, WAY SHOULD BE PAVED FOR ARABS WHO SUPPORT ERITREAN SECESSION TO DO SO AS WELL.

5. NYERERE ENDED BY SAYING HE WANTED USG, WHICH HE KNEW IS VERY INTERESTED IN PROBLEMS OF THE HORN, TO KNOW HIS THINKING AND WHAT HE WAS UP TO. HE WOULD BE GRATEFUL FOR OUR "CHECKING OUT" SOVIET POSITION AS HE UNDERSTOOD IT. IF HIS JUDGMENTS TURN OUT TO BE CORRECT AND PROGRESS BEGINS, IT WOULD BE HELPFUL IF US WOULD ENCOURAGE ITS ARAB FRIENDS, SOME OF WHICH WERE SUPPORTING ERITREAN SECESSION, TO GO ALONG WITH HIS APPROACH.

6. COMMENT: I SAID WE WERE GRATEFUL TO HAVE NYERERE'S THOUGHTS. IN RESPONSE TO MY QUESTION ON HOW HE KNEW SOVIET POSITION, HE SAID IT WAS FROM USSR EMBASSY HERE, NOT AS RESULT OF SPECIAL MESSAGE. HOWEVER, HE HAD PRESSED SOVIETS HERE HARD,

AND THIS RESPONSE HAD BEEN FIRM AND CLEAR. NYERERE AT LEAST  
IMPLIED THAT HE WANTED US ACTUALLY TO ASK THE SOVIETS ABOUT  
ERITREA TO SEE IF WE GET SAME ANSWER HE DID, BUT HE WOULD  
PROBABLY SETTLE JUST FOR OUR JUDGMENT OF SOVIET POSITION.  
HE IS LIKELY TO GO AHEAD ANYWAY AND MAY BE MAINLY INTERESTED  
IN GETTING US TO PERSUADE MODERATE ARABS TO COOPERATE. I  
WOULD WELCOME ANY REACTION DEPARTMENT MAY HAVE FOR NYERERE  
BEFORE HE LEAVES FOR KHARTOUM.

SPAIN

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NNN

## Message Attributes

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